

Integrated Recovery Plan

21 September 2016

Overview of document

- This document describes the integrated recovery plan for Brighton and Sussex University Hospitals NHS Trust. It is the Trust's response to the CQC report published 17 August 2016.
- This recovery plan addresses issues across the trust related to quality and safety, financial, clinical services, workforce and leadership, governance, communications, performance management, information and technology, and strategy and transformation. This recovery plan outlines the actions required to enable us to deliver safe and effective care for patients in Brighton and Sussex.
- This recovery plan is a live document that will evolve as new initiatives are created, progressed, or completed; it will be updated via the Trust's monthly Quality & Performance Committee.
- The aim is to provide a single view to regulators, staff, and the public of the integrated recovery plan to address the issues BSUH faces.
- An essential prerequisite to delivery of organisational recovery will be the establishment of a stable, committed and substantive board of directors, complemented by strong and effective clinical leadership.

Summary of BSUH recovery plan 1

- BSUH is a **complex multi-site teaching hospital with significant long standing issues and challenges**. The root causes of these problems include the historical lack of strategy with limited Board level ownership and lack of grip on the basics of delivering high quality care and sound financial planning. This is compounded by a lack of capability and capacity, which has led to a culture of low morale, a lack of accountability and a prevalence of starting but not finishing projects. All of this is within the context of poor estate and capital infrastructure.
- BSUH accepts the CQC findings and **initiated a recovery plan without delay** in April 2016. Further plans will address the root causes of the problems the trust faces and deliver improved quality, safety and compliance with national standards.
- The recovery plan is built upon four transformation programmes and four enabling programmes (supported by a PMO which has full Board approval):
 - Transformation: Quality and Safety, Financial Improvement, Clinical Services Transformation, and Workforce and Leadership
 - Enabling: Governance and Structure, Communications Development, Performance Management and Performance Improvement, Information and Technology, and Strategy, Transformation and BSUH Improvement Academy
- We are currently developing our transformation programmes and have already made **progress in five main areas**:
 - 1) Introduced new Trust governance and committee structures and processes
 - 2) Created a strong senior leadership triumvirate of Interim CEO, Interim Chairman, and Board Advisor with a number of changes to executive and non-executive personnel
 - 3) Reviewed and defined accountability and ensured role clarity for Executive Director roles
 - 4) Appointed to key recovery roles in line with NHSI special measures requirements
 - 5) Developed detailed CQC Quality interventions to deliver national standards

Summary of BSUH recovery plan 2

- This **recovery plan includes clear milestones and measurable KPIs**. Notably, our plans are intended to :
 - Improve performance against all constitutional standards, in particular
 - Improve referral to treatment waiting times from 72.2% to 82.7% by March 2017 and eliminate 52 week waiters by March 2017
 - Improve performance against emergency access target to deliver 89% by March 2017
 - Close the financial deficit for 2016/2017 from potentially worst case scenario of £70m and seek to achieve an agreed revised control total
 - Ameliorate estate and safety issues in the Barry Building by closing beds where necessary on the grounds of safety, conducting a full estates viability assessment and using alternative accommodation where possible and as clinically appropriate
 - Raise our general statutory and mandatory training compliance to 75%, and IG and Fire safety training to 95% by December 2016
- The **recovery that lies ahead is ambitious with significant risks associated with delivery**. The problems the Trust faces have developed over multiple years. Moving to full compliance with NHS standards and meeting public and patient expectations is a journey which requires significant transformation, change management, focus, strong local organisational and clinical leadership, and external support. Investment will also be needed to deliver recovery plans and ensure that care for patients in Brighton and Sussex is delivered in line with national standards.
- **We will also look to our STP Partners** to develop future innovative models of leadership and care delivery across the STP footprint and crystallise BSUH's role within them

1) Overview of situation and recovery plan

2) Contents of recovery plan

3) Delivery and risk mitigation

Issues highlighted by CQC report

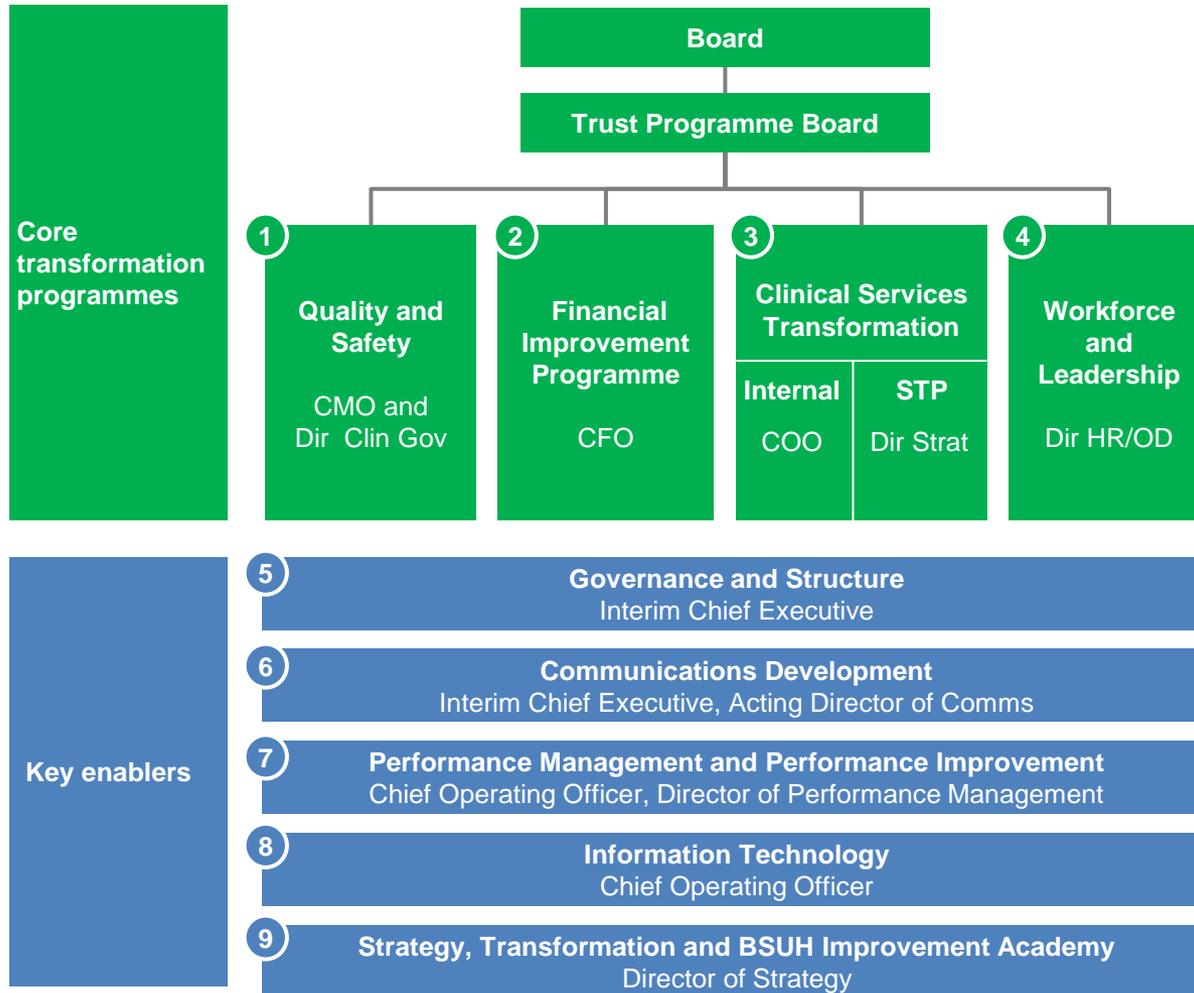
Inadequate Requires improvement

Area	CQC rating	Examples of findings
Safety		<p>Urgent and emergency services, medical care, critical care and outpatients are all rated as inadequate for safety</p> <p>Staffing levels and skill mix in emergency departments, medical wards, critical care and midwifery are significantly below standards</p> <p>The estate is poorly managed leading to utilisation without due consideration for dignity and safety</p> <p>Processes for learning and feedback from incidents are largely ineffective and not recognised by staff</p> <p>Infection control and other mandatory staff training levels are low</p>
Effective-ness		<p>Some aspects of patient pathway delivery could be improved</p> <p>Appraisal compliance (68%) is significantly lower compared to the trust target of 100%</p> <p>Some services are not offering a full seven-day service</p> <p>Patients in the 'corridor' in ED lacked nursing care rounds resulting in care needs not being met</p> <p>Turnaround time for biopsies for suspected cancer of all tumour sites require improvement</p>
Caring		<p>Care in ED corridor area and outpatients lacks privacy and dignity</p> <p>Lack of emotional support for staff following episodes of difficult care</p>
Responsive-ness		<p>The admitted referral to treatment time (RTT) has been consistently below the national standard of 90% for most specialties</p> <p>The percentage of patients whose operations were cancelled and not treated within 28 days consistently is higher than England average</p> <p>As a result of patient flow issues critical care patients are not always discharged and cared for in the correct environment</p> <p>There is not full adherence to the 4 hour standard for decision to admit patients from ED</p> <p>In medical services there is lack of learning from complaints themed analysis and in outpatients complaints do not feature in key meetings</p>
Leadership		<p>Leadership is rated as inadequate, especially in emergency care</p> <p>Clear disconnect between the Trust Board and staff working in clinical areas and the existing clinical strategy is not well communicated</p> <p>Leadership stability and visibility are rated inadequate within the trust</p> <p>Culture of bullying and harassment and a lack of equal opportunity</p> <p>Executive team is often incapable of providing resources or support to clinical staff in critical care to improve safety and working conditions</p>

Root causes of persistent problems

Persistent problems	Relevant root causes	Root causes identified in reports and senior interviews
Limited Board ownership	A B	<p>A Board portfolios were historically unclear</p> <p>B High turnover and high proportion of interims in leadership team</p>
Lack of strategic view	C K	<p>C Strategic view was not communicated from the top</p> <p>D Leadership was not visible and leaders were not responsive to incidents</p>
Capacity / capability	E H L O	<p>E Legacy of adding new roles rather than fixing roles and responsibilities</p> <p>F Roles, responsibilities, and accountability was not clear and not reinforced</p>
“Lost a grip of the basics”	H K L	<p>G Apparent lack of respect for authority – in part caused by high turnover</p> <p>H Lack of performance management</p>
“Starters not finishers”	F H	<p>I Culture of acceptance of poor performance</p> <p>J Poor labour relations and allegations of bullying</p>
“Optionality mindset”	F G H	<p>K Controls and processes were unclear or failing</p> <p>L Low morale causes limited pride of ownership</p>
Low staff morale	D I J M	<p>M Failing facilities and maintenance backlog (e.g., Barry Building)</p> <p>N Trust has not maintained a usable risk register</p>
Financial shortfall	H K N	<p>O Lack of usable, integrated data across the trust</p>
Estates	M	

BSUH recovery programme structure



- **Four programmes** have been established, which will be conducted in a disciplined manner with set meeting schedule and outputs
- A NED will chair the **Trust Programme Board** to hold the senior responsible officer (SRO) to account for each programme

- **PMO support has been approved** and will work across all programmes to ensure weekly action-oriented meetings
- **Regular updates** will be given to the SRO of each programme, and issues will be quickly escalated to the Programme Board as required

- Five key enablers have been set up to **support the core transformation** programmes, each led by Board Directors
- These enablers will be designed to **establish the structures, capabilities, buy in, and vision** necessary to achieve change on a large scale
- The four core transformation programmes are also essentially complemented by and linked to the 3Ts Programme, which reports to the Trust Board via Trust 3Ts Programme Board and to the national 3Ts programme board
- The 3Ts programme outlines and underpins the major capital re-build of a significant proportion of the RSCH estate

Root causes addressed by recovery plan

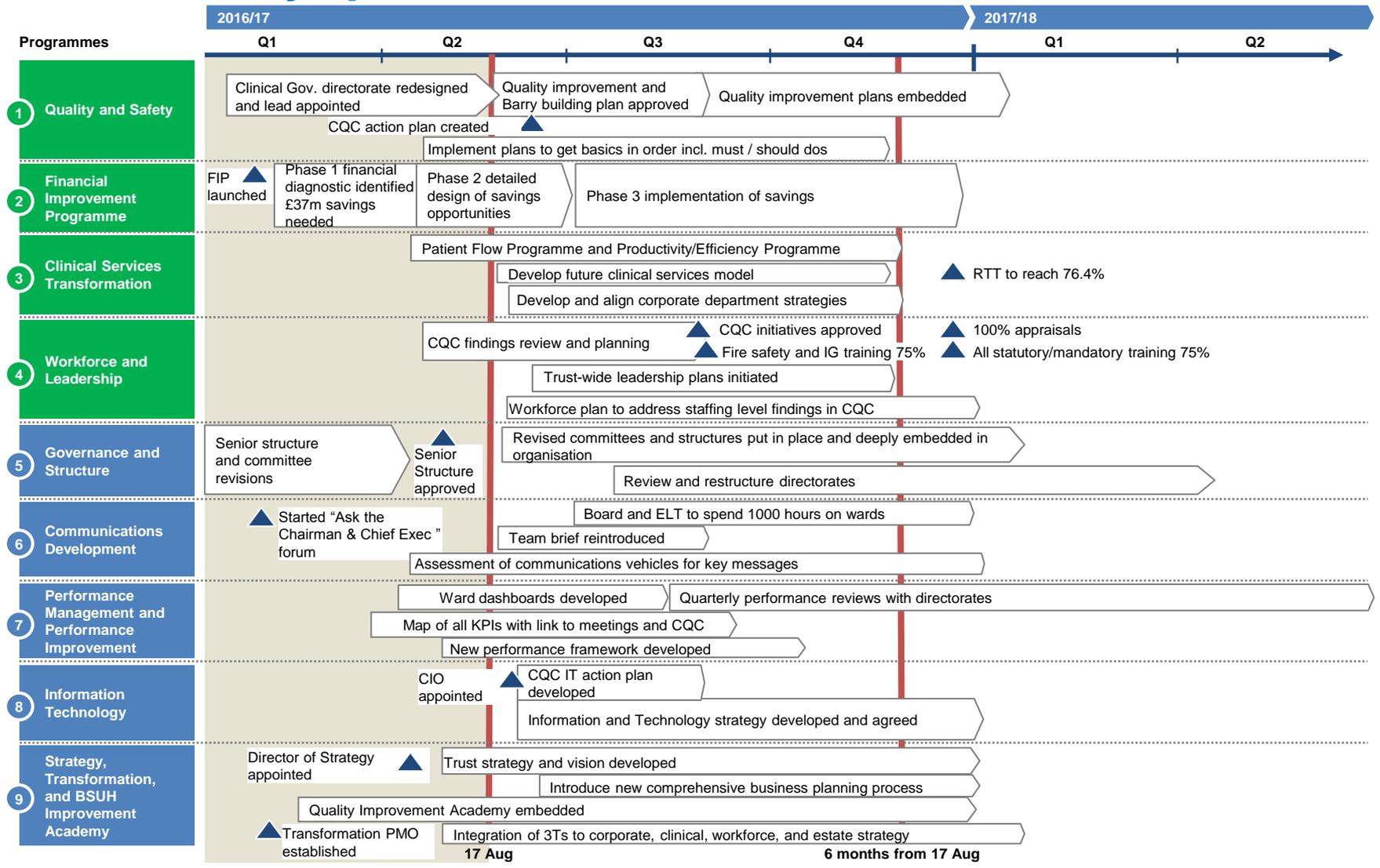
Root causes	Core transformation programmes				Key enablers				
	1 Quality and Safety	2 Financial Improvement Programme	3 Clinical Services Transformation	4 Workforce and Leadership	5 Governance and Structure	6 Communications Development	7 Performance Management and Performance Improvement	8 Strategy, Transformation, and BSUH Improvement Academy	9 Information Technology
A Board portfolios were historically unclear	✓			✓	✓				
B High turnover and high proportion of interims in leadership team				✓	✓				
C Strategic view was not communicated from the top		✓	✓			✓		✓	
D Leadership was not visible and leaders were not responsive to incidents	✓		✓			✓			
E Legacy of adding new roles rather than fixing roles and responsibilities				✓	✓				
F Roles, responsibilities, and accountability was not clear and not reinforced	✓	✓		✓				✓	
G Apparent lack of respect for authority – in part caused by high turnover			✓			✓	✓		
H Lack of performance management		✓	✓		✓		✓		✓
I Culture of acceptance of poor performance	✓	✓					✓		
J Poor labour relations and allegations of bullying				✓		✓			
K Controls and processes were unclear or failing	✓	✓	✓						✓
L Low morale causes limited pride of ownership	✓		✓	✓			✓		
M Lack of facilities investment and maintenance backlog (e.g., Barry Building)	✓		✓						
N Trust has not maintained a usable risk register					✓	✓		✓	✓
O Lack of usable, integrated data across the Trust							✓		✓

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Recovery plan Gantt for next 12 months



Co-ordinated approach to recovery



Programmes	2016/17		2017/18	
	Q1 & Q2	Q3 & Q4	Q1 & Q2	Q3 & Q4
	Apr 16	Sept 16	Apr 17	Sept 17
1 Quality and Safety	Develop CQC action plan and begin delivery (incl. Barry Building)	Systematically improve all aspects of quality and safety incl. CQC must and should do's	Continued improvement on all quality and safety metrics, with quality a priority for every staff member	
2 Financial Improvement	Completion of financial review phases 1-2 incl. identifying savings opportunities	Deliver all identified financial improvement opportunities	Continue to identify opportunities and sustain impact of all savings implemented	
3 Clinical Services Transformation	Begin immediate clinical services improvement (e.g., RTT)	Develop future clinical services model for Trust. Link to system plans.	Implement new clinical services model	Embed and sustain new model with continuous improvement
4 Workforce and Leadership	Appoint new Exec Dir.	All staff complete training and undergo appraisals. Begin to develop leadership programme	Begin to deliver workforce leadership programme	Roll-out and embed leadership programme
5 Governance and structure	Implement new governance and Exec. structure changes incl. all key Dir. appointments	Conduct Board capacity and capability review. Review clinical directorate structures. Embed recovery leadership team.	Board leadership development. Begin wider restructuring. Develop leadership transition plan.	Transition to business as usual leadership team post-recovery
6 Communications development	Strengthen regular communications and messages to staff	Crowd-sourcing to engage staff. Enhanced leadership visibility and responsiveness on front-line.	Continue to embed communications with clear, consistent messages to support change. Maintain leadership visibility	
7 Performance Management and Performance Improvement	Introduce new performance management framework (linked to CQC)	Establish regular quality performance reviews with all directorates and hold to account	Embed performance management process	Drive performance improvement across all KPIs.
8 Information and Technology	Understand IT gaps and changes needed to support recovery and performance	Develop Trust-wide IT strategy and determine capital requirements	Begin delivery of IT strategy focused on quick wins	Invest longer term in information and technology as required
9 Strategy, Transformation and BSUH Improvement Academy	Appoint new Exec Dir.	Develop new vision, strategy and business planning process. Set up improvement academy	Roll out and embed quality improvement methodology. Embed new business planning framework	

Key initiatives

-  In design
-  Approved and underway
-  Rolled out and being embedded
-  Fully complete

	Initiative	Status	Start	End	Leadership
1 Quality and Safety 	Fully develop CQC action plan to address Warning Notice served April 2016		Apr 2016	Sep 2016	} SRO: CMO + Dir Clin Gov
	As part of immediate improvement response, review Barry Building and develop action plan, incl. immediate plans for bed reconfiguration and clear plans for urgent improvement of cleanliness and maintenance		Apr 2016	Review Nov 2016	
	Understand baseline data to enable development and implementation of plans to deliver national standards: <ul style="list-style-type: none"> • Turnaround times, e.g., diagnostics • Patient transfer / DTOC and repatriation • Address wider RTT • Bed and flow modelling 		July 2016	Nov 2016	
	Quality & Safety Improvement plan will be modified to address all quality and safety issues raised by the CQC full report		Aug 2016	Sept 2016	
2 Financial improvement programme 	Participate in national FIP programme and identify in-year savings (phase 1)		May 2016	June 2016	} SRO: CFO
	Detailed design (Phase 2) for financial improvement to develop plans to release efficiencies to reduce deficit		July 2016	Aug 2016	
	Implementation (Phase 3) to carry out changes as needed to achieve and sustain savings identified in Phase 2		Sept 2016	March 2017	
3 Clinical Services Transformation 	Transform all existing bespoke projects into a coherent Patient Flow Programme and Productivity/Efficiency Programme with detailed plans <ul style="list-style-type: none"> • Develop flow programme ED, ACU+AMU, core wards, discharge • Review operational model • Immediate review of PRH and RSCH clinical service models • Productivity and efficiency OP, Theatre, diagnostic LOS, RTT • Redesign ED front door and UCC • Remodel ED at both sites 		<ul style="list-style-type: none"> • April 2016 	<ul style="list-style-type: none"> • March 2017 	} SRO: COO (internal) Dir Strat (external)
	Develop Trust's future clinical services model and link into wider work on the STP and local healthcare economy		April 2016	Review Feb 2017	
	Work with all corporate departments to draw together their strategies into one comprehensive strategy		Sept 2016	March 2017	

Key initiatives (continued)

	Initiative	Status	Start	End	Leadership
4 Workforce and Leadership	Statutory/mandatory training program - at least 75% overall compliance. Achieve 95% target for Fire Safety and Information Governance compliance. Conduct appraisals to reach 100% target for those present	●	April 2016	March 2017	SRO: Exec Dir. HR & OD
	Accelerate People and Wellbeing Strategy	●	Aug 2016	March 2017	
	Generate workforce plan to address staffing requirements for future models of care	●	July 2016	March 2017	
	Programme to understand and address CQC findings around culture of acceptance of poor performance, bullying, and equality and diversity	●	Sept 2016	March 2017	
	Develop and initiate Trust-wide leadership programme	●	Sept 2016	March 2017	
	Work with HEE Education Improvement Director to develop and implement Education Improvement Plan	●	Nov 2016	May 2017	
5 Governance and Structures	Restructure Trust-wide governance committees with stronger control, including revised Terms of Reference	●	April 2016	July 2016	SRO: CEO
	Executive portfolios reviewed and modified to clarify responsibilities and strengthen governance with new senior management roles: <ul style="list-style-type: none"> • New appointments incl. Exec. Dir. of Strategy and Commercial Development, Clinical Governance Dir., Improvement Dir., Turnaround Dir., Dir. of Performance Chief Information Officer • Exec. Dir. of Workforce and OD role to be developed and appointed 	●	April 2016	Sept 2016	
	Embed the clinical directorates into the SMT, e.g., "Confirm and Challenge" program set up to allow senior clinical and operational leaders to contribute to the Trust's strategy	●	April 2016	Sept 2016	
	Board Capacity and Capability review to ensure Board is able to effectively govern the Trust by creating a plan to address any gaps or shortfalls	●	Aug 2016	March 2017	
6 Communi- cations Development	Thorough review of Communications Strategy to enable clarity and frequency of key messages	●	April 2016	Dec 2016	SRO: CEO
	Improved leadership visibility through >1,000 hours of visits to services from the Board and SMT annually starting in September	●	Sept 2016	March 2017	
	Use core comms to reinforce CQC report response, e.g., Hand Hygiene Week, poster campaigns	●	Sept 2016	March 2017	

- In design
- Approved and underway
- Rolled out and being embedded
- Fully complete

Key initiatives (continued)

	Initiative	Status	Start	End	Leadership
7 Performance Management and Performance Improvement	Development of new performance framework with transparency and clear accountability including new integrated Board reports and weekly KPI reports for SMT	●	July 2016	Dec 2016	} SRO: COO
	Identify and develop range of KPIs that link to Board to Ward governance structures	●	July 2016	Sept 2016	
	Implement real-time ward level information access to deliver local improvements	●	Jul 2016	Nov 2016	
8 Information Technology	Appoint CIO and build out IT team to enable the transformation	●	Aug 2016	Nov 2016	} SRO: COO
	Action plan developed to address CQC findings that require immediate ICT response	●	Aug 2016	Dec 2016	
	Develop comprehensive IT strategy to <ul style="list-style-type: none"> • support the recovery plan initiatives around e.g., quality and safety, clinical services, performance management • Address long-term strategic initiatives including electronic patient record system, transition to digital informatics 	●	Sept 2016	March 2017	
9 Strategy, Transformation and BSUH Improvement Academy	Development of a sustainable vision and strategy for the Trust, aligned with national policy, regional and STP strategy, and local delivery within the health economy	●	Sept 2016	March 2017	} SRO: Dir Strat
	Introduce a new comprehensive business planning process, ensuring that all planning is aligned with the 4 core transformation programmes	●	Sept 2016	March 2017	
	Robust project management of the 4 core transformation programmes to track and help deliver action plans	●	March 2016	March 2017	
	Establish BSUH quality improvement academy to embed and support continuous improvement of performance, quality, and process management	●	April 2016	March 2017	
	Integration of 3Ts to become delivery mechanism for trust's long-term clinical strategy, an asset for STP footprint and a model of clinical, service, and capital construction best practice	●	Aug 2016	March 2017	

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BSUH principles for delivery

We will ensure:

1. Robust leadership to drive recovery
2. Clear ownership of plan with demonstrable executive accountability
3. Clinical directorate-by-directorate ownership with demonstrable leadership
4. Effective programme and performance management, with weekly delivery pattern
5. Rigorous and systematic follow up on each quality issue identified by CQC
6. Single monitoring and reporting aligned with all regulators to assure progress and address roadblocks
7. Removal of role duplication and reallocation of clinical and corporate staff into programme roles
8. Targeted capital investment deployed efficiently and effectively where needed to enable transformation
9. A single system strategy to which system partners are committed and actively contributing
10. External support where required to address capability and capacity gaps

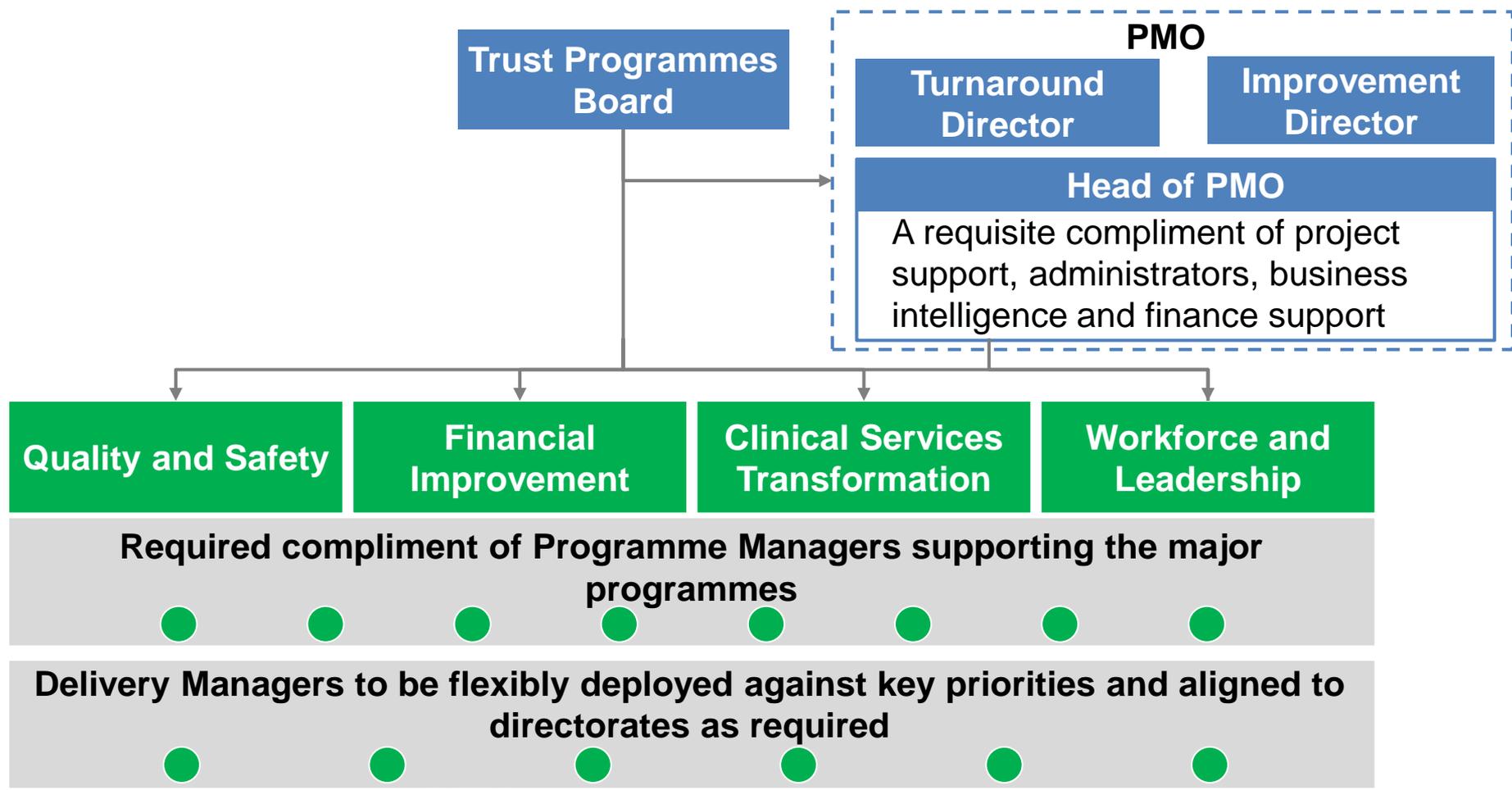
New performance dashboard

DRAFT

Brighton and Sussex
University Hospitals
NHS Trust

WEEKLY KPIS												
Metric	Defin ed by	National Standard	Local agreed trajectory	Months complete			Weekly in reporting month				Forecast to year end standard	
				April	May	June	July	02/07/2016	09/07/2016	24/07/2016		31/07/2016
Responsive												
Referral to Treatment - Incomplete	NHSI	92%	82%	73.50%	74.80%	75.20%		75.00%	74.69%	75.70%	76.50%	
Incompletes 52+ week waiters	NHSI	0		100	87	92		140	143	138	117	
Diagnostic Waiting Times	NHSI	1%		6.60%	2.60%	1.65%		2.32%	2.10%	2.40%	1.60%	
A&E: 4 hour waits (all types)	NHSI	95%	89%	84.20%	86.30%	85.10%		86.15%	84.23%	83.00%	82.80%	
A&E: Total 12 hour waits from arrival regardless of DTA	L	0								81	73	
A&E: 12 hour trolley waits	NHSI	0		11	4	2		0	0	0	0	
A&E ambulance hand over delays > 60	L	0		51	77	56		14	15	48	34	
Number of hours patients in corridor	L	reduce								321	273	
Mean wait of patients in corridor mins	L	< 15 mins								56	51	
Max wait of pt in corridor mins	L	< 15 mins								395	323	
Cancer Two Week Wait Standard	NHSI	93%		88.60%	93.80%	95.11%						
Breast Symptom Two Week Wait	NHSI	93%		97.80%	94.80%	98.70%						
31 Day Standard diagnosis to treatment	NHSI	96%		100.00%	97.30%	99.10%						
62 Day Standard urgent GP referral to	NHSI	85%		78.10%	77.20%	81.10%						
62 day screening standard	NHSI	90%		75.00%	66.00%	62%						
Cancer 104 day waits	NHSI	0		8.5	7	5.5						
Delayed Transfers of Care	NHSI	<3%		5.90%	6.70%	6.90%						
Safe												
Histology report Turnaround Time (% within 7	Nat	80%		30.00%	26.00%	19.00%						
Histology report Turnaround Time (% within 10	Nat	90%		59.00%	51.00%	51.00%						
C Difficile - number of cases	NHSI	46		4	2	2		0	1	3	3	
MRSA Bacteraemia -	NHSI	0		0	0	0		0	0	0	0	
Never Events - number of	NHSI	0		0	0	0		0	0	0	0	
Serious Incidents - number declared	L	min		8	3	4		5	0	0	0	
Avoidable Pressure Ulcers (category 3 & 4)	NHSI	0		3	4	0		0	0	0	TBC	
Hand Hygiene compliance	CQC	98%									60%	
Fire Risk assessments completed	CQC	100%								73%	TBC	
Effective												
Crude mortality (non elective pts)	NHSI	<2.5%		3.32%	3.37%	2.81%		2.76%	3.31%	3.10%	2.20%	
VTE	NHSI	95%				88.00%						
Caring												
Complaints responded to < 40 days	NHSI	85%		62.00%	NYA	NYA						
Outstanding complaints over 6 months	L	<1%				11.98%						
Re-opened complaints	L	<10%		10.30%	15.89%	9.82%						
FFT - Inpatient - % positive	NHSI	95%		95.9%	97.6%	94.80%						
FFT - A&E/WiC/MIU - % positive	NHSI	95%		87.7%	87.0%	89.90%						
FFT - Maternity - % positive	NHSI	95%		90.6%	94.3%	94.70%						
Well Led												
Staff sickness	NHSI	<3%		4.27%	4.50%	4%						
Staff turnover	NHSI	<12%		12.81%	12.81%	13.17%						
% of STAM training	NHSI	>75%			49%	55%						
% of IG training	NHSI	>95%				50%						
Safe staffing fill	NHSI	>95%		96.8%	98.3%	98.23%						
% Appraisals completed	L	100%				70.20%						

Proposed PMO structure and internal resources



Key risks and mitigation

Key risks	Mitigation plans
<p>Leadership capability and capacity: Significant number of initiatives across several areas leading to potentially insufficient resource to execute programmes</p>	<ul style="list-style-type: none"> Plans to deliver in phases and ensure realistic timeframes Transformation workload shared across organisation, with robust PMO to provide support and monitoring
<p>Reputational impact: CQC report has detrimental impact on BSUH reputation, which may impact staff retention and recruitment, patients, and community support</p>	<ul style="list-style-type: none"> Focused communications and messaging Visible and active leadership Staff actively involved in plans via crowdsourcing
<p>Clinical ownership: Not all clinical staff see the recovery as relevant to the entire trust, which may limit needed ownership mindset and broad support for successful recovery</p>	<ul style="list-style-type: none"> Increased engagement between Board, Executive, and clinical leadership, including “Confirm and Challenge” Board meetings
<p>Leadership and stability: Transitioning from interim turnaround leadership to substantive leadership risks losing momentum and slowing recovery</p>	<ul style="list-style-type: none"> Robust interim leadership for recovery in place Transition plans for sustainability under development
<p>Momentum and resilience: There is initial motivation for change but may be difficult to sustain new ways of working and pace in the long term</p>	<ul style="list-style-type: none"> Focus on quick wins to show early success and build morale to sustain through the program Hold individuals to account with tracked KPIs and milestones
<p>System response: Relationships and alignment with system partners including CCG and STP need to improve, as recovery will require active response from the whole health economy</p>	<ul style="list-style-type: none"> Wider stakeholder engagement key priority for Board
<p>Integrated performance reporting and management: Systems and culture are underdeveloped, leading to mistrust of data and limited use and buy in.</p>	<ul style="list-style-type: none"> Clear and agreed performance management established, including dashboards for all key meetings Effective communication and alignment on expectations
<p>Weak capital programme: Lack of investment over long period time leaves estates, clinical equipment, and IT vulnerable to sudden failures that could impact quality and patient safety or prevent delivery of programmes</p>	<ul style="list-style-type: none"> Clearly defined and fully costed capital plan to improve and maintain infrastructure Clarity on approval processes and decision-making responsibilities
<p>PMO capacity: The lack of a coordinated programme management function has necessitated the creation of a new PMO resulting in its growth whilst programmes have commenced</p>	<ul style="list-style-type: none"> Utilisation of current project management capability whilst recruiting temporary and substantive staff Prioritisation of key programmes where required

APPENDIX 1: Sources

Sources

Programme	Key leaders who have provided input	Source documents underlying plans
Quality and Safety	Improvement Director, Chief Medical Officer, Director of Clinical Governance, Interim Chief Nurse, Director of Estates and Facilities	Quality and Safety Improvement Plan, CQC Inspection and Quality and Safety Improvement Plan
Financial Improvement Programme	Chief Finance Officer, Turnaround Director	BSUH Financial Improvement Programme: Phase 1 Report (Draft)
Clinical Services Transformation	Chief Operating Officer, Director of Strategy	Performance Dashboard Month (June), Quality and Safety Improvement Plan
Workforce and Leadership	Exec Director of HR & OD	Quality and Safety Improvement Plan
Governance and Structures	Interim Chief Executive, Interim Chairman, Board Advisor	Future governance arrangements, Executive Portfolios and high level Structure
Communications Development	Chief Operating Officer, Acting Director of Comms, Director of Corporate Affairs	M1 Communications Strategy
Performance Management and Performance Improvement	Director of Performance Management	Quality and Safety Improvement Plan
Information Technology	Chief Operating Officer, Head of Health Informatics	n/a
Strategy and Transformation	Director of Strategy, 3Ts Programme Director	Sustainability and Transformation Plan, PMO and programme approach

APPENDIX 2:

Further detail on programme plans

1a

Quality and Safety

Objective

Establish holistic quality and safety programme to address underlying issues and systematically improve care

Overall accountability

Chief Medical Officer, Medical Director
Improvement Director, Improvement
Director

Key interventions

Description	Start date	Design/pilot	Fully embedded	Owner
1 Fully develop CQC action plan to address Warning Notice served April 2016	April 2016	Aug 2016	Sept 2016 (CQC assessment of progress)	Director of Clinical Governance
1a As part of immediate improvement response, review Barry Building and develop action plan, including: <ul style="list-style-type: none"> immediate bed reconfiguration to align with regulations and based on detailed bed modelling Clear plan for urgent improvement of cleanliness and maintenance 	April 2016	Aug 2016	Aug 2016 (CQC assessment of progress)	Chief Operating Officer / Chief Finance Officer / Interim Chief Nurse / Director of Estates and Facilities /
1b Develop and implement plans to deliver national standards: <ul style="list-style-type: none"> Turnaround times, e.g., diagnostics Patient transfer / DTOC and repatriation Address wider RTT Bed and flow modelling 	July 2016	Aug 2016	Nov 2016	Chief Operating Officer / Director of Performance Management
2 Quality Improvement plan will be modified to address all quality and safety issues raised by the CQC full report, including: <ul style="list-style-type: none"> Full health and safety across both sites Statutory and mandatory training Staffing against patient acuity Record management and information governance Medicine management Sample highlight report included at Appendix 10 	August 2016	August 2016	September 2016	Director of Clinical Governance

1b

Quality and Safety

Key milestones

Description	Timeline
1 Engagement meetings with all clinical directorates to develop scenarios for immediate capacity solutions to resolve congestion-related patient safety issues	Completed
2 Quality Summit to engage all system partners to develop unified plans	Completed
3 Demonstrable continued progress on CQC Warning Notices including: <ul style="list-style-type: none"> • Bed modelling and development of a solution for Barry Building to meet necessary quality and safety levels (e.g., fire code, decongestion whilst maintaining RTT levels) • Improvement to turnaround times (e.g., diagnostics), repatriation and DTOC patients 	Completed
4 Delivery of CQC 'Must-do' actions Compliance Actions including staffing to match patient acuity, statutory and mandatory training, performance target improvement, medicines management and IG	Various dates
5 Delivery of CQC 'Should-do' actions and Compliance notices including IPC and cleaning, sepsis audit implementation, DNACPR and MCA assessments are completed and improvements in EofL care	Various dates

Key risks

- System-wide response needed to effectively address the issues raised by the CQC report
- Ability of leadership to carry out large programmes with limited resource
- Organisational buy-in needed to sustain success over time

Mitigation plans

- Active engagement with NHSI, CCG, and other stakeholders through e.g., Quality Summit
- Governance reviews to clarify responsibilities and strengthen roles; filling all key roles and supporting programmes with robust PMO
- Early involvement of employees to generate solutions, and extensive communication and leadership engagement

2a Financial Improvement Programme

Objective

Support Trust in reaching financial sustainability by achieving £15.6m deficit control total in year as agreed with NHSI

Overall accountability

Chief Finance Officer, CFO

Key interventions

Description	Start date	Design/pilot	Fully embedded	Owner
<p>Financial Improvement program designed over 3 phases to get the Trust to a state of financial sustainability by March 2017</p> <p>1 Participate in national Financial Improvement Programme (FIP) and identify in-year savings</p>	May 2016	n/a	June 2016	Turnaround Director
<p>2 Detailed Design (Phase 2) for financial improvement to develop plans to release efficiencies to reduce deficit</p>	July 2016	n/a	Aug 2016	Turnaround Director
<p>3 Implementation (Phase 3) to carry out changes as needed to achieve and sustain savings identified in Phase 2</p>	Sept 2016	n/a	March 2017	Turnaround Director

2b Financial Improvement Programme

Key milestones	
Description	Timeline
1 £20m in plans at L3 (agreed to implement with detailed financial milestones and in quality impact assurance pipeline)	July 2016
2 £17m gap being addressed to reduce as much as possible	March 2017

Key risks	Mitigation plans
<ul style="list-style-type: none"> Falling behind targets early could lead to low morale and commitment 	<ul style="list-style-type: none"> Highly focused on tangible early successes
<ul style="list-style-type: none"> Energy for change leads to spending to look for savings 	<ul style="list-style-type: none"> Mandate to find savings without additional spending; need clear and robust business case for spending approval
<ul style="list-style-type: none"> Organisational capacity and capability to implement 	<ul style="list-style-type: none"> Populate the PMO rapidly and source a partner for Implementation Phase 3
<ul style="list-style-type: none"> CQC report will rightly be first priority but may divert attention or resource 	<ul style="list-style-type: none"> Fully functioning PMO can continue right level of focus

3a Clinical Services Transformation

Objective

Ensure efficient care and treatment of our patients and identify the most appropriate operating model for Trust going forward

Overall accountability

Chief Operating Officer, COO
Director of Strategy, Executive Director of Strategy and Commercial Development

Key interventions

Description	Start date	Design/pilot	Fully embedded	Owner
1 Internal: Transform existing bespoke projects into a Patient Flow Programme and Productivity/Efficiency Programme <ul style="list-style-type: none"> Develop flow programme ED, ACU + AMU, core wards, discharge Review operational model Immediate review of PRH and RSCH clinical service models Productivity and efficiency OP, Theatre, diagnostic LOS, RTT Redesign ED front door and UCC Rebuild ED 	Aug 2016 Sept 2016 Aug 2016 Aug 2016 Jan 2016 July 2016	Sept 2016 Oct 2016 Sept 2016 Sept 2016 March 2016 Aug/Sept 2016	Sept/Oct 2016 Oct/Nov 2016 Oct/Nov 2016 Oct/Nov 2016 Oct/Nov 2016 n/a	COO COO COO / CDS COO / CDS n/a n/a
2 Internal: Develop and deliver site clinical reconfiguration projects based on CQC findings	Aug 2016	Nov 2016	March 2017	COO
3 Develop and implement appropriate operating model for the Trust	Oct 2016	March 2017	Dec 2017	COO
4 STP: Develop Trust's future clinical services model and link into wider work on the STP and local healthcare economy	Aug 2016	Oct 2016	Feb 2017	Director of Strategy
5 STP: Work with all corporate departments to draw together their strategies into one comprehensive strategy	Sept 2016	Dec 2016	March 2017	Director of Strategy

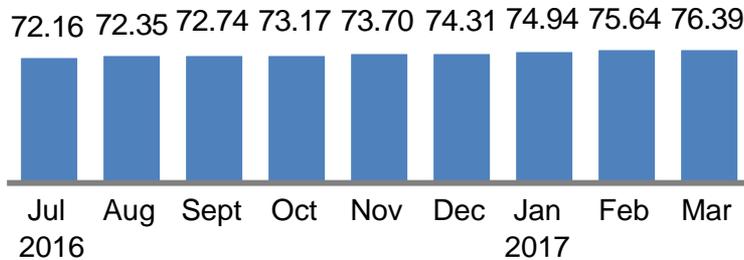
3b Clinical Services Transformation

Key milestones

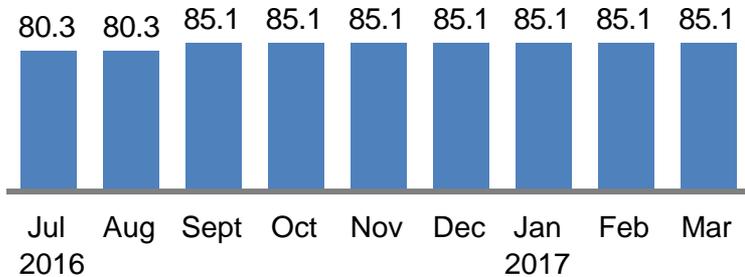
Description	Timeline
1 STP: Sustainability of Major Trauma Centre specialised services review	September 2016
2 Internal: Existing projects incorporated into Patient Flow Programme	November 2016
3 Internal: Site clinical reconfiguration projects based on CQC findings delivered	Barry beds: Aug Other: ASAP

Key KPIs – how to measure success

BSUH projected RTT trajectory



62-day cancer waiting times trajectory



Key risks

- Limited ownership mindset might make it difficult to get needed buy in and action from entire staff
- Lack of investment over long period time leaves estates, clinical equipment, and IT vulnerable to sudden failures that could impact quality and patient safety or prevent delivery of programmes

Mitigation plans

- Increased engagement with between Board, executive, and clinical leadership, including “Confirm and Challenge”
- Clearly defined and fully costed capital plan to improve and maintain infrastructure; clarity on approval processes and decision-making responsibilities

4a

Workforce and Leadership

Objective

Ensure competent, skilled, healthy and appropriately resourced workforce while improving the working environment for staff including addressing bullying and equality issues within the Trust.

Overall accountability

Executive Director of Workforce and OD

Key interventions

Description	Start date	Design/pilot	Fully embedded	Owner
1 Statutory/mandatory training program set up to ensure at least 75% overall compliance and 95% for Fire Safety and Information Governance. Appraisals to reach 100% for those present	April 2016	August 2016	March 2017	Exec Director of HR & OD
2 Acceleration of People and Wellbeing Strategy	August 2016	October 2016	March 2017	Exec Director of HR & OD
3 Generate workforce plan to address staffing requirements for future models of care, to include recruitment and retention plan to address staffing levels concerns raised by CQC	July 2016	October 2016	March 2017	Exec Director of HR & OD
4 With the support of an external expert, address the bullying, harassment, tolerance of poor performance and equality issues highlighted in the CQC report	Sept 2016	Dec 2016	March 2017	Exec Director of HR & OD
5 Implement actions from June 2016 Review of HR, including consolidation of HR structure to include education and workforce modernisation	June 2016	Aug 2016	March 2017	Exec Director of HR & OD
6 Develop and initiate Trust-wide leadership programme	Sept 2016	Dec 2016	March 2017	Exec Director of HR & OD
7 Work with HEE Education Improvement Director to develop and implement an Education Improvement Plan	Nov 2016	Jan 2017	June 2017	Director of Medical Education

4b

Workforce and Leadership

Key milestones

Description

Timeline

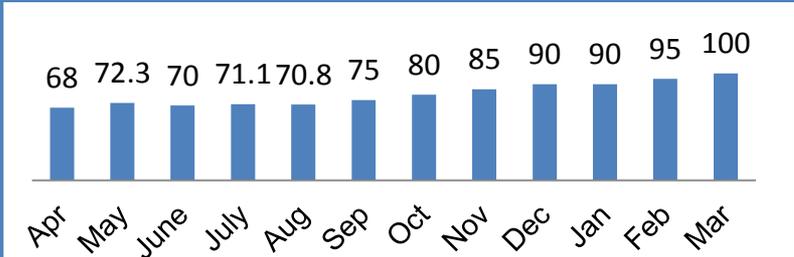
1	Full review of all HR policies	Dec 2016
2	Staffing level review completed and plan approved with staffing targets	Dec 2016
3	Consolidation of HR, education, and workforce modernisation completed	March 2017

Key KPIs – how to measure success

Statutory and mandatory training trajectory

Subjects	Aug'16	Oct '16	Dec '16	March '17
IG	95%	95%	95%	95%
Fire training	62%	85%	95%	95%
All other	60%	65%	70%	75%

Staff appraisals trajectory, %



Key risks

- Line management capabilities
- Low morale, and potential for further decrease in morale as a result of the CQC report
- High volume of work to be done in short time

Mitigation plans

- Ongoing leadership development strategy
- Increased leadership visibility, crowdsourcing approaches to increase ownership, focus on quick wins to boost morale
- Fully staffed PMO to support and enable progress

5a

Governance and Structure

Objective

Ensure that the governance structure is in place to enable transformation of care at BSUH

Overall accountability

Interim Chief Executive , CEO

Key interventions

Description	Start date	Design/pilot	Fully embedded	Owner
1 Restructure Trust-wide governance committees with stronger control, including revised Terms of Reference; Strengthened committees are given clearer authority to act on spend, hiring, and contracting decisions	April 2016	June 2016	July 2016	Interim Chief Executive
2 Executive portfolios reviewed and modified to clarify responsibilities and strengthen governance; positions rapidly being filled by the CEO (40% of board positions are interims or vacancies)	April 2016	June 2016	Sept 2016	Interim Chief Executive
3 Appointment of Clinical Governance Director to revise Safety, Quality, and Patient Experience Strategy by October 2016, incorporating CQC findings	April 2016	Oct 2016	March 2017	Interim Chief Executive
4 Embed the clinical directorates into the SMT, e.g., “Confirm and Challenge” program set up to allow senior clinical and operational leaders to contribute to the Trust’s strategy	July 2016	Aug 2016	Dec 2016	Interim Chief Executive
5 Board Capacity and Capability review to ensure Board is able to effectively govern the Trust by creating a plan to address any gaps or shortfalls	Aug 2016	Oct 2016	March 2017	Board Advisor
6 Restructure and simplify directorates in long term	Sept 2016	March 2016	Sept 2017	Interim Chief Executive

5a

Governance and Structure

Key milestones	
Description	Timeline
1 Revised Trust-wide governance committees approved	June 2016
2 Executive portfolios clarified and approved by Board	June 2016
3 Board capacity review completed	Oct 2016

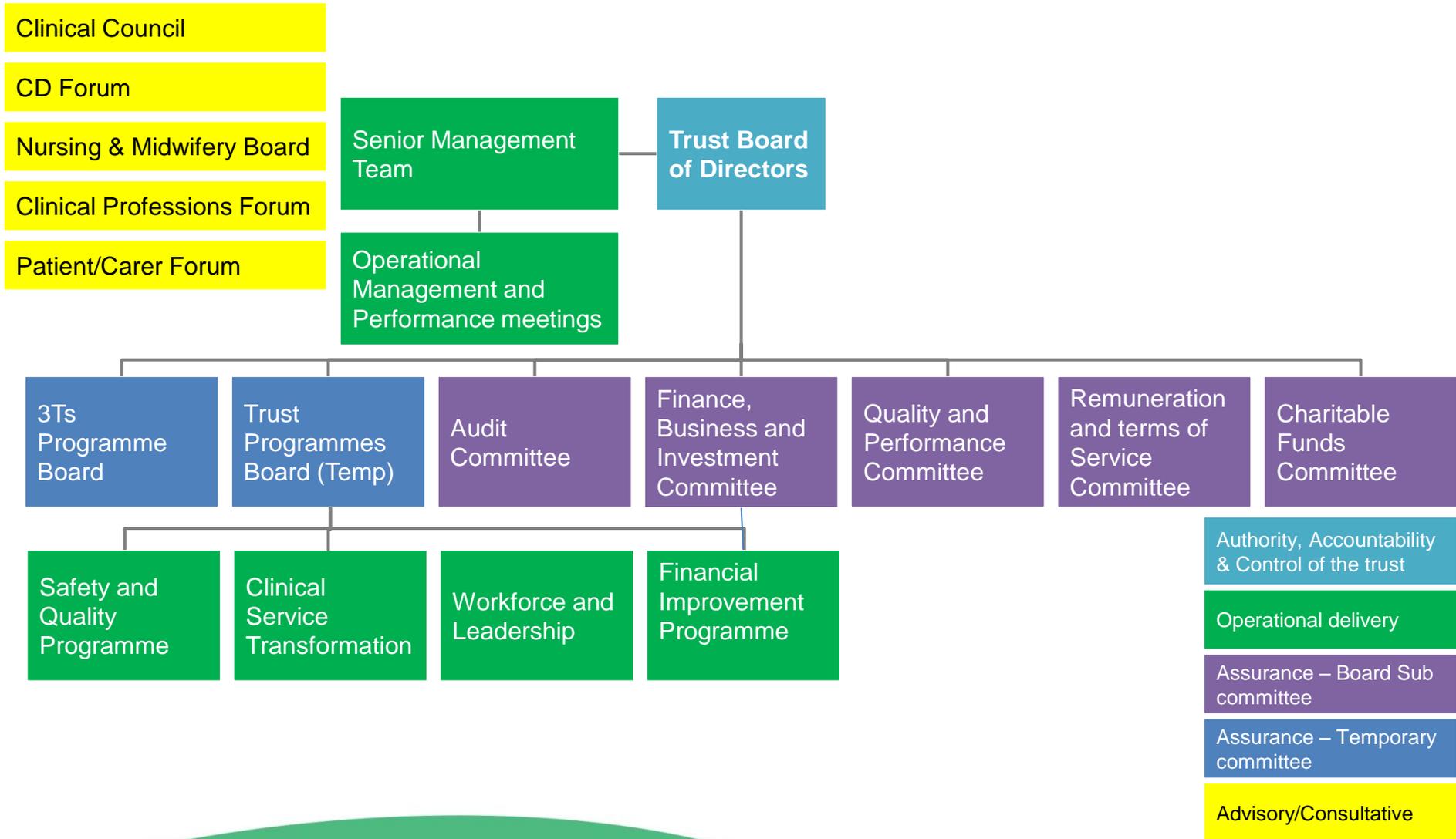
Key risks	Mitigation plans
<ul style="list-style-type: none"> Insufficient communication and messaging could lead to continued uncertainty on escalation and decision processes 	<ul style="list-style-type: none"> Extensive communication effort around the governance and process reforms

5c

Governance transformation

	From	To
Structure	<ul style="list-style-type: none"> Vacancy and interim appointments make up 40% of the Board New top team meetings in place Board governance and programme structure recently defined Lack of accountability in driving change Limited visibility / understanding of root causes of performance and financial challenge 	<ul style="list-style-type: none"> CEO continues to clarify structure and fill vacant/interim roles Ensuring disciplined meeting schedule becomes embedded Programme structure being implemented with appropriate approvals scheduled CEO continues to move quickly to assign clear portfolio responsibilities for top team Instituting meaningful performance reporting supported by action-focused discussions
Culture	<ul style="list-style-type: none"> Team absorbed in 'fire fighting,' with limited capacity to manage change Challenges with prioritisation given scale and complexity of issues Limited 'implementation culture', with history of failed turnaround efforts 	<ul style="list-style-type: none"> Empower staff by providing capacity focused on change rather than immediate operational issues Ensure PMO operates across all programmes to drive informed prioritisation Focus on early visible wins to help drive performance culture
Processes and controls	<ul style="list-style-type: none"> Decision making processes are unclear, with limited 'rules' in place and timelines typically lengthy Some controls are in place but success and adherence is uneven 	<ul style="list-style-type: none"> CEO has introduced weekly PMO and SMT cycle to help expedite decisions against clear rationale Introduce more robust controls including: <ul style="list-style-type: none"> Decision making and escalation process Spend hiring and contracting controls

5d Agreed future governance structure



5e New roles within Director portfolios

- 1. Interim Chairman and Interim Chief Executive Office:** The Interim Chairman and Interim Chief Executive's office is key to supporting new ways of working as a Board and Senior Management Team (SMT). In addition the Trust must continue to develop both its internal governance and external stakeholder relationships and governance arrangements. The Interim Chairman and Interim Chief Executive's Office continues to be focused around the complementary roles of Board Secretary and Director of Corporate Governance. This post, reporting to the Interim Chairman and Interim Chief Executive focuses on Board support, governance, Board sub committees, Board cycle and compliance. The current post-holder also supports the CEO in all aspects of business in particular those relating to high level partnerships. The postholder also holds the operational management of the communication function working closely with the CEO.
- 2. Director of Performance:** Performance reporting and management is an identified gap in current arrangements. A new post of Director of Performance has been established to address this gap and reports directly to the Chief Operating Officer. This post will ensure a robust performance reporting function is established.
- 3. Chief Information Officer:** A Chief Information Officer has been recruited to replace the Director of Health Informatics and will report to the Chief Operating Officer.
- 4. Executive Director of Strategy and Commercial Development:** Has been recruited on an interim basis and will play a crucial role in coordinating our complex partnership arrangements, and in supporting all members of the SMT in partnership working across all areas we serve. This role will map all stakeholder relationships and hold the ring on the stakeholder plan and relationship management. It will continue to forge a vital link in developing good relationships.
- 5. Executive Director of Workforce and Organisational Development:** A new workforce and OD post is being created and will report to the Interim Chief Executive . The remit of this role includes organisational development, workplace health and well-being, HR management, employment services and learning and development. This role will be advertised imminently
- 6. Turnaround and Improvement Directors:** The Turnaround Director reports to the Interim Chief Executive and has established a PMO to oversee and lead a suite of coordinated and linked programmes to transform the Trust. This is now led by the Director of Strategy and Commercial Development who will continue to work closely with the Turnaround and Improvement Director. An Improvement Director will be appointed by NHSI to support the Board in delivery of required transformation.

6a Communications Development

Objective

To ensure trust's vision, values and future plans are communicated clearly to everyone, and promote morale, commitment and a sense of team

Overall accountability

Interim Chief Executive, CEO
Acting Director of Communications

Key interventions

Description	Start date	Design/pilot	Fully embedded	Owner
1 Thorough assessment of management comms leading to specific actions to improve clarity and frequency of comms, e.g., weekly CEO messages, Ask the Chairman & CEO Forum, reintroduce team briefs, open staff forums	April 2016	Sept 2016	Dec 2016	Interim Chief Executive
2 Improve leadership visibility by >1,000 hours of visits to services from the Board and SMT	Sept 2016	Sept 2016	March 2017	Interim Chief Executive
4 Raise awareness of and promote Values and Behaviours programme to empower staff <ul style="list-style-type: none"> Open forums with executives V&B champions Employee of the Month 	2015	2015	March 2017	Acting Director of Comms
6 Leverage communications to encourage and support effective CQC response, e.g., Hand Hygiene week in Oct, poster campaigns	Sept 2016	Oct 2016	March 2017	Acting Director of Comms

6b Communications Development

Key milestones

Description

Timeline

- | | | |
|---|--|--------------|
| 1 | New website completed to improve patient and community communications, ease of service | October 2016 |
| 2 | Business case for new BSUH intranet completed and approved by Board | March 2017 |

Key risks

- Public confidence and being labelled as an inadequate trust
- Initial motivation for change but may be difficult to sustain new ways of working

Mitigation plans

- Proactive media management
- Communications and messages empower and motivate staff and thus build support for enabling change

7a Performance Management and Performance Improvement

Objective

Ensure robust performance management to improve accountability and overall care of the Trust

Overall accountability

Chief Operating Officer, COO

Key interventions

Description	Start date	Design/pilot	Fully embedded	Owner
1 Development of new performance framework with transparency and clear accountability including new integrated Board reports and weekly KPI reports for SMT	August 2016	ongoing	Dec 2016	Director of Performance Management
2 Map out all KPIs into a master list of KPIs and link to meetings and CQC plan and agree month-by-month trajectory on major measures	July 2016	ongoing	Sept 2016	Director of Performance Management
3 Engage with corporate areas collecting data and work alongside so data collection centrally can be done and reported easily, i.e., integrated reporting	July 2016	ongoing	Sept 2016	Director of Performance Management
4 Capacity, demand and bed modelling - linking to performance trajectories recovery , including scenarios of corridor space	14 Aug 2016	n/a	Oct 2016	Director of Performance Management
6 Development of new ward dashboards (current ones under review) and ensure flow of ward to board reporting	Aug 2016	n/a	Oct 2016	Director of Performance Management
7 Development of new weekly A&E KPIs to support improvement plans	Aug 2016	n/a	Sept 2016	Director of Performance Management

7b Performance Management and Performance Improvement

Key milestones	
Description	Timeline
1 Launch of new performance framework	Aug 2016
2 All management dashboards in place and in use	Dec 2016
3 Completion of bed modelling linking to performance trajectories recovery, including scenarios of corridor space	Oct 2016

Key risks	Mitigation plans
<ul style="list-style-type: none"> Performance reporting and management systems and culture are underdeveloped, leading to mistrust of data and limited use and buy in 	<ul style="list-style-type: none"> Establishment of clear and agreed performance management, including dashboards for all key meetings; effective communication and alignment on expectations

Objective

Deploy technology appropriately to support and improve quality of care, efficiency, and financial performance

Overall accountability

Chief Operating Officer, COO

Key interventions

Description	Start date	Design/pilot	Fully embedded	Owner
1 Appoint new CIO and build out IT team to enable the transformation	Aug 2016	n/a	Nov 2016	Chief Operating Officer
2 Action plan developed to address CQC findings that require immediate response	Aug 2016	Sept 2016	Dec 2016	Chief Operating Officer
3 Develop comprehensive IT strategy to <ul style="list-style-type: none"> support the recovery plan initiatives around e.g., quality and safety, clinical services, performance management Address long-term strategic initiatives including electronic patient record system, transition to digital informatics 	Sept 2016	Nov 2016	March 2017	Chief Operating Officer
4 Complete key ongoing initiatives, including upgrade of wireless infrastructure, upgrade of patient administration system, and digital dictation system	ongoing	ongoing	March 2017	Chief Operating Officer
5 Internal portal system being piloted and ready to be rolled out selectively to Renal and A&E ahead of full rollout in 2017/2018	ongoing	ongoing	Nov 2016	Chief Operating Officer

Key milestones

Description

Timeline

1	New CIO and IT team in post	Oct 2016
2	Comprehensive IT strategy developed	Dec 2016
3	Wireless infrastructure upgraded	March 2017

Key risks

- Information technology could become a roadblock for CQC response in other areas, e.g., quality and safety, performance management, workforce and leadership
- Lack of investment over long period time leaves estates, clinical equipment and IT vulnerable to sudden failures that could prevent delivery of programmes

Mitigation plans

- Appointment of CIO and other IT leaders as soon as possible; required investment approved quickly as needed
- Clarity on approval processes and decision-making responsibilities; clear plans in development to improve infrastructure

9a

Strategy, Transformation, and BSUH Improvement Academy

Objective
Guide and optimise BSUH corporate and individual directorate vision and strategy to best improve quality of care, efficiency, and financial performance

Overall accountability
Director of Strategy, Executive Director of Strategy and Commercial Development

Key interventions

Description	Start date	Design/pilot	Fully embedded	Owner
1 Development of a sustainable vision and strategy for the Trust, aligned with national policy, regional and STP strategy, and local delivery within the health economy	Sept 2016	Jan 2017	March 2017	Director of Strategy
2 Introduce a new comprehensive business planning process, ensuring that all planning is aligned with the 4 core transformation programmes	Sept 2016	Jan 2017	March 2017	Director of Strategy
3 Robust project management of the 4 core transformation programmes to track and help deliver action plans	March 2016	Sept 2016	March 2017	Programme Director
4 Establish BSUH quality improvement academy to embed and support continuous improvement of performance, quality, and process management	April 2016	May 2016	March 2017	Director of Service Transformation / Deputy Medical Director
5 Integration of 3Ts to become delivery mechanism for trust's long-term clinical strategy, an asset for STP footprint and a model of clinical, service, and capital construction best practice	Aug 2016	Oct 2016	March 2017	3Ts Programme Director
6 Crowd-sourcing initiative to increase staff engagement in solution and strategy development	Sept 2016	Oct 2016	March 2017	Interim Chief Executive

9b Strategy, Transformation, and BSUH Improvement Academy

Key milestones

Description	Timeline
1 PMO fully staffed with structures, decision making processes, and regular meetings operational	Oct 2016
2 Over 30 staff trained in LEAN service improvement methodology based on the work of Virginia Mason. A Minimum of 7 Rapid Process Improvement Workshops, linked to the quality improvement plan, completed.	Jan 2017
3 Completion of compliance review of Major Trauma and co-dependent services, cross checked with the 3Ts capital and clinical plans and the East Surrey and Sussex STP	Dec 2016

Key risks

- Recruitment of PMO staff with requisite competencies and availability
- Inability to release Trust staff to participate in the appropriate training and RPIW meetings due to demand and capacity constraints
- The compliance review is jointly delivered with NHSE and is dependent on NHSE providing requisite resource

Mitigation plans

- Testing the interim and agency market, sourcing secondments from other NHS organisations and sectors with experience in management of complex public sector programmes
- Working with all leaders to ensure plans in place to support staff development in service improvement and ensure a robust selection process for RPIW events that are appropriate, relevant and associated with CQC Improvement Plan priorities
- BSUH seeking to support the work by reassigning members of the existing 3Ts programme to support the NHSE Compliance Review